DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION BOARD

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2	12 April 2017			
3	12 April 2017			
4	MINUTES OF MEETING			
5	WIINOTES OF MEETING			
6	The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Board met on A	nril 12		
7	2017, at 9:00 a.m. in the City Council Committee Room, located on the second floor of	-		
8				
	Durham City Hall. The following people were in attendance:			
9 10	Steve Schewel (MPO Board Chair) City of Durham			
10	Damon Seils (MPO Board Chair) Town of Carrboro			
12	Don Moffitt (Member) City of Durham			
13	Ellen Reckhow (Member) Durham County			
14	Ed Harrison (Member) GoTriangle			
15	Barry Jacobs (Member) Orange County			
16	Brian Lowen (Member) Town of Hillsborough			
17	Pam Hemminger (Member) Town of Chapel Hill			
18	John Sullivan (Non-Voting Member) Federal Highway Administrati	ion		
19	Wendy Jacobs (Alternate) Durham County	011		
20	Lydia Lavelle (Alternate) Town of Carrboro			
21	Michael Parker (Alternate) Town of Chapel Hill			
22	Penny Rich (Alternate) Orange County			
23	Nina Szlosberg-Landis (Member) NC Board of Transportation			
24	The board of transportation,			
25	David Keilson NCDOT, Division 5			
26	Richard Hancock NCDOT, Division 5			
27	Mike Mills NCDOT, Division 7			
28	Patrick Wilson NCDOT, Division 7			
29	Jennifer Britt NCDOT, Division 8			
30	Julie Bogle NCDOT, TPB			
31	David Wasserman NCDOT			
32	Justin Delancey NCDOT			
33	Mike Stanley NCDOT Planning and Program	ıming		
34	Brian Gackstetter NCDOT Rail			
35	Wannetta Mallette NCDOT Rail			
36	Sandra Stepney NCDOT Rail			
37	James H. Trogdon III Secretary of Transportation			
38	Valerie Jordan NC Board of Transportation			
39	Michael Fox NC Board of Transportation			
40	Scott Whiteman Durham County			
41	Craig Benedict Orange County			
42	Theo Letman Orange County			
43	Max Bushell Orange County			
44	Bergen Watterson Town of Chapel Hill			
45	Kayla Seibel Town of Chapel Hill			
46	Tina Moon Town of Carrboro			

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48	Margaret Hauth	Town of Hillsborough	
49	Mila Vega	Chapel Hill Transit	
50	John Hodges-Copple	Triangle J Council of Governments	
51	Tammy Bouchelle	GoTriangle	
52	Katharine Eggleston	GoTriangle	
53	Patrick McDonough	GoTriangle	
54	Terry Bellamy	City of Durham Transportation	
55	Bill Judge	City of Durham Transportation	
56	Ellen Beckmann	City of Durham Transportation	
57	Bryan Poole	City of Durham Transportation	
58	Eddie Dancausse	Federal Highway Administration	
59	Felix Nwoko	DCHC MPO	
60	Andy Henry	DCHC MPO	
61	Meg Scully	DCHC MPO	
62	Dale McKeel	DCHC MPO	
63	Brian Rhodes	DCHC MPO	
64	David Laudicina	Orange County Resident	
65	Ramona McGee	Southern Environmental Law Center	
66	Julie McClintock	Chapel Hill Resident	
67	Joan Guilkey	Chapel Hill Resident	
68	Matthew Clark	Citizen	
69	Bonnie Hauser	Citizen	
70	Nathaniel Greene	Citizen	
71	John Kent	Citizen	
72			
73	Quorum Count: 9 of 10 Voting Memb	pers	
74			
75	Chair Steve Schewel called the meet	ing to order at 9:03 a.m. A roll call was performed. The	
76	Voting Members and Alternate Voting Members of the DCHC MPO Board were identified and are		
77	indicated above. Chair Steve Schewel reminded everyone to sign-in using the sign-in sheet that was		
78	being circulated.		
79	Nina Szlosberg-Landis and Michael Fo	x introduced themselves as Vice Chair and Chair of the North	
80	Carolina Department of Transportation (NCDOT) Board of Transportation (BOT), respectively. Ellen		
81	Reckhow reflected on Nina Szlosberg-Landis' past work on the NCDOT BOT.		
82	<u>!</u>	PRELIMINARIES:	

2. Ethics Reminder

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Chair Steve Schewel read the Ethics Reminder and asked if there were any known conflicts of interest with respect to matters coming before the MPO Board and requested that if there were any identified during the meeting for them to be announced. There were no known conflicts identified by MPO Board members.

Chair Steve Schewel reminded the MPO Board to file their 2017 Statement of Economic

Interest and Real Estate Disclosure forms with the North Carolina Ethics Commission by April 15, 2017.

Pam Hemminger inquired whether it was possible to enter individual addresses into the online forms, and Ellen Reckhow suggested that she contact someone at the Ethics Commission.

3. Adjustments to the Agenda

There were no adjustments to the agenda.

4. Public Comments

Chair Steve Schewel asked if there were any members of the public signed up to speak.

Nathaniel Greene, a resident of 411 Parkman Grant Drive, Cary, NC, drew attention to rapid growth occurring along O'Kelly Chapel Road from NC 751 to NC 55. Nathaniel Greene pointed out that this area is caught between municipalities, counties, and MPOs. Nathaniel Greene stated that the area does not warrant immediate action in light of current population projections and traffic studies, but he hoped that future actions would be taken to make this fast growing corridor safer for residents of Cary, Chatham County, and Durham. Nathaniel Greene acknowledged recent safety measures that have been taken along the corridor, namely the lowered speed limit and increased signage.

Chair Steve Schewel commented that the NCDOT BOT members had taken note of Nathaniel Greene's comments. Chair Steve Schewel thanked Nathaniel Greene for his comments.

5. Directives to Staff

The Directives to Staff were included in the agenda packet for review.

CONSENT AGENDA:

108	6. Approval of March 7, 2017, MPO Board Meeting Minutes
109	7. Resolution to Request Transfer of FHWA Funds to FTA
110	8. FY2017 Unified Planning Work Program (UPWP) Amendment #2
111	9. Revision to Approved FY2018 Unified Planning Work Program (UPWP)
112	10. Approval of Amendment #9 to the FY2016-25 Transportation Improvement Plan
113	There was no discussion of the items on the Consent Agenda. Pam Hemminger made a motion
114	to approve all items on the consent agenda. Ellen Reckhow seconded the motion. The motion passed
115	unanimously.
116	ACTION ITEMS:
117 118 119	11. Introduction and Remarks of Secretary of Transportation James H. Trogdon III Steve Schewel, MPO Board Chair Felix Nwoko, LPA Staff
120	James Trogdon III, North Carolina Secretary of Transportation, discussed the priorities for the
121	NCDOT, including: improving project delivery, safety, improved mobility, infrastructure enhancements,
122	and investing in transportation technology. James Trogdon III also identified accelerating the NC 540
123	Extension and partnering with GoTriangle to achieve success on the Durham-Orange Light Rail Transit
124	(D-O LRT) project as priorities for NCDOT.
125	Valerie Jordan, NCDOT BOT member representing Division 5, introduced herself to the MPO
126	Board.
127	Vice Chair Damon Seils and James Trogdon III discussed bundling small projects in the TIP in
128	order to accelerate project delivery. Vice Chair Damon Seils stated that this kind of change could be
129	helpful to smaller towns like Carrboro. Vice Chair Damon Seils and James Trogdon III discussed whether
130	this measure would also apply to pedestrian, bicycle, and transit improvements.
131	Ellen Reckhow and James Trogdon III discussed future state funding for large transit projects,
132	and the prospect of removing the 10% cap on rail projects.

Ed Harrison commented on the proposed measure of having the Divisions handle smaller projects, and inquired about funding for the Chapel Hill Bus Rapid Transit (BRT) project. Ed Harrison distinguished between high capacity transit and ordinary transit, and also inquired about NCDOT's assertion that "Bicycles May Use Full Lane" signs are not permitted in North Carolina. James Trogdon III stated that NCDOT is still evaluating the "Bicycles May Use Full Lane" issue.

Pam Hemminger commented that NCDOT has not been working with utility companies early enough to accomplish the steps needed to move projects along, and that she hoped that James Trogdon III would follow up on this issue.

Chair Steve Schewel thanked James Trogdon III for supporting the D-O LRT project, and commended the GoTriangle staff and the County Commissioners for working to meet upcoming deadlines.

Michael Fox commented on NCDOT's plan to work more closely with MPOs. Michael Fox also stated that Joey Hopkins and Mike Mills, the Division Engineers for two of the three Divisions in the DCHC MPO area, are experienced and known for working well with communities.

Chair Steve Schewel thanked James Trogdon III for attending the MPO Board meeting, and stated that the DCHC MPO was looking forward to improving its relationship with NCDOT and to the measures outlined by James Trogdon III.

This item was informational and no further action was required by the MPO Board.

12. Introduction and Remarks of Federal Highway Administration Division Administrator John F.

152 Sullivan III PE

- 153 Steve Schewel, MPO Board Chair
- 154 Felix Nwoko, LPA Staff

John Sullivan III discussed the FHWA's priorities over the coming years, including: sustainable funding for transportation, reducing roadway fatalities, evaluating the performance of transportation investments, and working with stakeholders to connect communities to opportunities.

Chair Steve Schewel and John Sullivan III discussed the president's infrastructure plan.

Lydia Lavelle and John Sullivan III discussed the implications of Wake County's desire to build a 159 160 bicycle super highway along I-40. Chair Steve Schewel and John Sullivan III clarified the ways in which federal staff interacts with 161 MPO staff. 162 163 James Trogdon III commended John Sullivan III for his work as FHWA Division Administrator, and 164 reflected on the strong relationship between the FHWA, NCDOT, and the MPOs. This item was informational and no further action was required by the MPO Board. 165 13. Comprehensive Transportation Plan (CTP) -- Final 166 Andy Henry, LPA Staff 167 Julie Bogle, NCDOT 168 169 Andy Henry stated that the maps for the Comprehensive Transportation Plan (CTP) are 170 complete, and that the final report will be ready for the MPO Board's May meeting. Andy Henry drew 171 attention to a 14-page attachment detailing comments from the MPO Board and the public and how 172 they were addressed. He stated that this document was organized by transportation mode. Chair Steve Schewel and Don Moffitt commented that the document was thorough and well-173 174 organized. This item was informational and no further action was required by the MPO Board. 175 14. FY2018-27 Draft STIP Public Hearing 176 Andy Henry, LPA Staff 177 178 The draft FY2018-27 State Transportation Improvement Plan (STIP) was released by NCDOT on 179 December 22, 2016. The MPO Board released the draft STIP for public comment on March 8, 2017. Comments from the public will be incorporated into the record as the Local Planning Agency (LPA) Staff 180 181 develops the FY2018-27 Metropolitan Transportation Improvement Plan (MTIP). Chair Steve Schewel opened the public hearing for the FY2018-27 STIP. No members of the 182 public spoke during the public hearing. Chair Steve Schewel declared the public hearing closed. 183 184 No further action was required by the MPO Board.

15. Public Hearing for Durham County and Orange County Transit Plans John Tallmadge, GoTriangle

Chair Steve Schewel declared the public hearing open.

Julie McClintock, a resident of 614 Beechtree Court, Chapel Hill, NC, stated that the proposed D-O LRT would not work in Orange County. Julie McClintock stated that the proposed D-O LRT line would bypass downtown Chapel Hill and planned growth centers, and would only be beneficial to a subset of UNC hospital workers. Julie McClintock stated that the D-O LRT would do little to reduce congestion on US 15-501 and I-40. She also commented on the fact that the light rail project would use most of the revenue from transit taxes, leaving insufficient funds for affordable bus services and BRT. Julie McClintock also expressed concern that if things do not go according to GoTriangle's financial plan, the county school budget and other essential services could be affected as leaders attempt to pay for Chapel Hill's share of the plan. Julie McClintock stated that transit technology would be vastly different by the time the proposed \$900 million debt for the D-O LRT is paid off. Julie McClintock urged the MPO Board not to support the County Transit Plans for the reasons outlined above.

David Laudicina, a resident of Orange County, NC, stated that the D-O LRT and commuter rail projects provide an opportunity to link the population and job centers of Chapel Hill, Durham, Raleigh, and Cary. He commented on the future potential of linking Hillsborough, Burlington, Greensboro, and High Point to the proposed light rail and commuter rail systems. David Laudicina stated that the proposed rail projects could provide a competitive advantage to the Triangle region, a rapidly growing innovation center. David Laudicina encouraged the MPO Board to accept the updated County Transit Plans and proceed with building the light and commuter rail projects and the Chapel Hill BRT projects in order to foster regional connectivity.

Joan Guilkey, a resident of 246 Glandon Drive, Chapel Hill, NC, commended the Orange County

Commissioners for hiring a consulting firm, Davenport, to conduct an independent review of the D-O

LRT financial plan. Joan Guilkey highlighted some of the assumptions of the financial plan and noted that

any one of the assumptions not going according to plan could derail the entire financial plan. Joan Guilkey stated that if any one of the risks she outlined occurs, leaders will likely have to divert money from schools, public safety, or other services to keep the D-O LRT project afloat. Joan Guilkey also drew attention to interest costs from the long-term Transportation Infrastructure Finance and Innovation Act (TIFIA) loans that were not included in the GoTriangle financial plan. Joan Guilkey urged the MPO Board not to support the County Transit Plans.

Bonnie Hauser, a resident of 4301 Sugar Ridge Road, Hillsborough, NC, also drew attention to the Davenport report and the estimated \$900 million in TIFIA loan interest that had not been disclosed to Orange County leaders, citizens, or in the financial plan. Bonnie Hauser pointed out that under a moderate scenario modeled by Davenport, consisting of an 82-18 cost-share split with Durham County, the Orange County sales tax would barely cover the Orange County share of the project. Orange County would have to use alternative sources to cover any cost overruns for the D-O LRT project. Bonnie Hauser stated that there was no downturn in the sales tax forecast. Bonnie Hauser stated that Durham County has not made efforts to vet the assumptions behind the financial plan. She also stated that there is no data to support the assertion that the D-O LRT would reduce congestion or lower emissions. Bonnie Hauser stated that only 3% of the population would be supported by the light rail, and that bus service will suffer if the D-O LRT is implemented. Bonnie Hauser also discussed national transit ridership trends. Bonnie Hauser asked the MPO Board to review the assumptions of the financial plans and support a sustainable plan that improves public transportation for everyone.

Ramona McGee, a representative of the Southern Environmental Law Center (SELC) and a resident of Durham, NC, stated that the SELC supports the County Transit Plans. Ramona McGee discussed the goals of the SELC. She stated that the plans effectively address current and forecasted transportation needs, and enhances public transit options for all residents. Ramona McGee also commented on the soundness and feasibility of the financial plans. She stated that the D-O LRT and the

Wake County commuter rail are smart, forward-thinking investments in helping to plan for future growth and development within the region. She stated that these projects will encourage smart land use decisions, such as mixed-use dense development. Ramona McGee discussed the environmental benefits of the rail projects such as reducing areas that are paved over, preserving farms and wetlands, and improving air quality by reducing greenhouse gas emissions. Ramona McGee reiterated the SELC's support for the County Transit Plans, the D-O LRT, and the commuter rail project.

Matthew Clark, a resident of 300 Swift Avenue, Durham, NC, stated that he sees the D-O LRT as an infrastructural nexus that will form a base for the future of education, healthcare, affordable housing, living wage jobs, and economic equity in our region. Matthew Clark stated that he initially had concerns about the financial plan, but is now convinced that it is sound. Matthew Clark stated that the Triangle has already experienced a period of rapid growth and that it is primed for even more expansion. He stated that the plans are forward thinking and will allow the region to preserve its commitment to shared values such as education, healthcare, and affordable housing.

John Kent, a local resident, stated that he reviewed the Environmental Impact Statement (EIS) for the D-O LRT and was concerned that a station, which was relocated near the US 15-501 bridge in order to avoid cutting through the woods east of Patterson Place, has been moved back closer to the hardwood bottom lands. John Kent pointed out that the New Hope Creek Corridor is a vital wildlife corridor between Jordon Lake and Duke Forest, and that it should be preserved.

Chair Steve Schewel thanked the members of the public for their comments and stated that the MPO Board takes such comments seriously. Chair Steve Schewel declared the public hearing closed.

No further action was required by the MPO Board.

16. Minutes Recording Document

This item was intentionally left blank.

257 Reports

259 17. Report from the DCHC MPO Board Chair 260 Steve Schewel, DCHC MPO Board Chair 261 There was no report form the DCHC MPO Board Chair. 262 18. Report from the DCHC MPO Technical Committee Chair Ellen Beckmann, DCHC MPO TC Chair 263 There was no report from the DCHC MPO TC Chair. 264 265 19. Reports from LPA Staff Felix Nwoko, LPA Manager 266 There was no report from the LPA Staff. 267 268 **20. NCDOT Reports:** The NCDOT Division 5 report was included in the packet. 269 Wendy Jacobs commended Joey Hopkins for his responsiveness to the concerns of residents. 270 271 The NCDOT Division 7 report was included in the packet. Ed Harrison and Mike Mills discussed the procedure for alerting Chapel Hill residents about road 272 resurfacing. Pat Wilson provided an update on the schedule for the Bennett Road roundabout and the 273 274 Greensboro Road/Estes Drive project in Chapel Hill for Pam Hemminger. In response to an inquiry from 275 Pam Hemminger, Richard Hancock stated that the project on Pope Road and Old Chapel Hill Road-Old 276 Durham Road will be let in May 2017. Richard Hancock discussed the scope and progress of the Old 277 Chapel Hill Road-Old Durham Road project. 278 The report from NCDOT Division 8 was included in the packet. There were no questions or 279 comments. 280 There was no report from NCDOT Transportation Planning Branch. There was no report from NCDOT Traffic Operations. 281 Barry Jacobs commended Mike Mills for helping to improve the working relationship between 282 283 NCDOT and the local governments.

INFORMATIONAL ITEMS:

284

286 Chair Steve Schewel called attention to NCDOT's response to a letter from the MPO Board about 287 bicycle safety issues on Old NC 86. 288 ADJOURNMENT: 289 The April 12, 2017, MPO Board meeting ended at 10:32 a.m. to allow for the one-on-one 290 meeting with NCDOT.